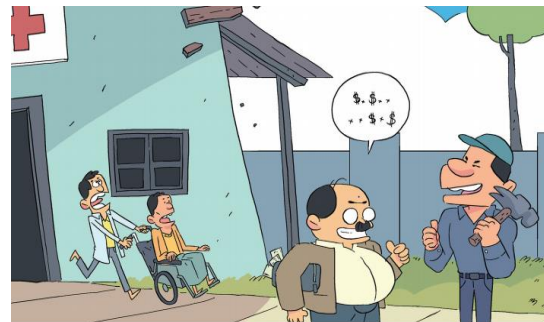
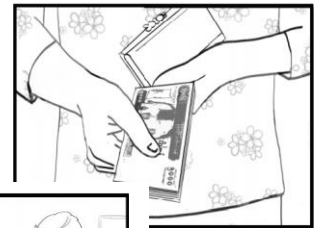




STRENGTHENING ACCOUNTABILITY AND RULE OF LAW PROJECT

Annual Progress Report 2020



January 2021



Cover Page: *Materials produced as part of the ACC's National Anti-Corruption Media Campaign*

PROJECT PROFILE

Project Identification		
Project Title:	Strengthening Accountability and Rule of Law (SARL)	
Project ID:	00107427	
Output IDs:	Output Name	Output Number
	Output 1: Anti-corruption	00107734
	Output 2: Parliamentary Oversight	00109039
	Output 3: Justice Sector Reform	00109305
	Output 4: JSB COVID Integrated Crisis Management	00122850
	Output 5: COVID Support Health and Equipment	00123199
	Output 6: COVID Support Public Engagement - Parliament	00123200
Linkages to Myanmar Sustainable Development Plan (MSDP), UNDP Country Programme Document (CPD) and Strategic Plan (SP)		
MSDP Goal and Strategy and Strategic Outcome:	<p>MSDP Goal 1: Peace, National Reconciliation, Security and Good Governance MSDP Strategy 1.3: Promote greater access to justice, individual rights and adherence to the rule of law</p> <ul style="list-style-type: none"> - MSDP Strategic Outcome: Legal rights of individuals and the national interest protected <p>MSDP Strategic Outcome: Improved public trust and confidence in the justice system</p>	
CPD Outcome/ Outputs:	<p>CPD Outcome 1: People in Myanmar live in a more peaceful and inclusive society, governed by more democratic and accountable institutions, and benefit from strengthened human rights and rule of law protection</p> <ul style="list-style-type: none"> - CPD Output 1.1: Effective public institutions enabled to develop and implement evidence- based policies and systems that respond to the needs of the people - CPD Output 1.2: Institutions at union and subnational levels enabled to develop effective systems and procedures for performing their representative and oversight functions - CPD Output 1.4: People have improved access to responsive inclusive and accountable justice services and national human rights protection mechanisms in compliance with rule of law and international standards 	
Project Output Statements and gender marker:	<p>Project Output 1: Access to public services become more fair, transparent and accountable through enhanced administrative systems and anti-corruption measures (GEN 2).</p> <p>Project Output 2: Parliaments are better able to engage with and represent the rights and interests of the public (GEN 2).</p> <p>Project Output 3: Justice sector strengthened to administer justice according to rule of law and human rights (GEN 2).</p> <p>Project Output 4: Japan’s Supplementary Budget – COVID Integrated Crisis Management (GEN 2).</p> <p>Project Output 5: COVID Support Health and Equipment (GEN 1).</p> <p>Project Output 6: COVID Support Public Engagement - Parliament (GEN 2).</p>	

UNDP SP Outcome:	SP Outcome 1: Advance poverty eradication in all its form & dimensions SP Outcome 2: Accelerate Structural Transformations for Sustainable Development	
UNDP SP Output Statement:	SP 1.2.3 Institutions and systems enabled to address awareness, prevention and enforcement of anti-corruption measures to maximize availability of resources for poverty eradication SP 2.2.2 Constitution-making, electoral and parliamentary processes and institutions strengthened to promote inclusion, transparency and accountability SP 2.2.3 Capacities, functions and financing of rule of law and national human rights institutions and systems strengthened to expand access to justice and combat discrimination with a focus on women and other marginalized groups.	
Project Information		
Project Duration:	Start Date: June 2018	End Date: December 2022
Implementing Partner:	UNDP	
Responsible Parties:	Legal Clinic Myanmar, Thazin, International Legal Foundation	
Grantees:	Alinn Banmaw, Ethnic Equality Initiative, Humanity Institute, Kachin Baptist Convention, Loi Yang Bum, Shingnip, Spectrum, Justice Society and Heartland Foundation	
Key Stakeholders:	The Myanmar Anti-Corruption Commission, the Union Parliament and targeted Region and State parliaments, the Union Attorney General's Office, the Office of the Supreme Court of the Union, and the Myanmar National Human Rights Commission.	
National Coverage:	Yes	
Name of Regions/States covered:	Kachin, Mon, Rakhine, Nay Pyi Taw, Northern Shan and Yangon	
Project Budget		
Budget for Project Cycle:	US\$ 27,037,305	
UNDP Contribution:	US\$ 3,263,791	
Unfunded:	US\$ 15,391,087	
Donor Contributions:	US\$ 8,382,427	
Donor Contributions		
UN Development Programme	US\$ 1,000,000	
Government of Australia (DFAT)	US\$ 918,676	
Government of Norway	US\$ 638,736	
Multi-Partner Trust Fund (MPTF-JMOO)	US\$ 434,418	
Government of Japan	US\$ 320,226	
European Union (EU)	US\$ 227,300	
Government of the Netherlands	US\$ 183,726	

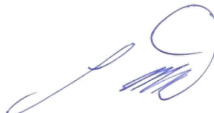
Government of the United Kingdom (FCDO)	US\$ 154,552
UNDP Seoul Policy Centre	US\$ 24,000
Unfunded Amount 2020	US\$ 159,651
Focal Point for the Project	
Project Manager:	Thomas Crick
RBM Focal Point:	Elzar Elemanov

Prepared by:



Thomas Crick
Project Manager

Cleared by:



Joerg Stahlhut
Team Leader Governance and
Sustainable Peace Unit

Endorsed by:



Dawn Del Rio
Deputy Resident Representative

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ABBREVIATIONS

ACC	Anti-Corruption Commission
APF	Asia Pacific Forum
BRH	Bangkok Regional Hub
CPD	Country Programme Document
CPU	Corruption Prevention Unit
CRA	Corruption Risk Assessment
CSOs	Civil Society Organizations
COVID-19	Coronavirus Disease 2019
DFAT	Department of Foreign Affairs and Trade of Australia
FCDO	Foreign, Commonwealth and Development Office of the United Kingdom
GESI	Gender Equality and Social Inclusion
HLP	Housing, Land and Property (Rights)
HRDD	Human Rights Due Diligence
LASP	Legal Aid Service Providers
LCM	Legal Clinic Myanmar
IACD	International Anticorruption Day
IPs	Implementing Partners
IDPs	Internally Displaced Persons
ILF	International Legal Foundation
MNHRC	Myanmar National Human Rights Commission
MP	Member of Parliament
MSDP	Myanmar Sustainable Development Plan
MCRB	Myanmar Centre for Responsible Business
MRCO	Monitoring, Reporting and Communications Officer
NLL	National Land Law
NHRI	National Human Rights Institutions
OSCU	Office of the Supreme Court of the Union
PPE	Personal Protective Equipment
RAFT	Respect Accountability Fairness Transparency
RABP	Rakhine Area Based Programme
RLAB	Rakhine Legal Aid Board
SARL	Strengthening Accountability and Rule of Law Project
SERIP	Support to Effective & Responsive Institutions Project
SGBV	Sexual and Gender-Based Violence
SP	Strategic Plan (UNDP)
UAGO	Union Attorney General's Office
USPC	UNDP Seoul Policy Centre for Global Development Partnerships
UMFCCI	Union of Myanmar Federation of Chambers of Commerce and Industry
YFS	Yangon Film School

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1. EXECUTIVE SUMMARY

In 2020, SARL Project has expanded and intensified its work on anti-corruption, land rights and human rights and has integrated a new workstream on Business and Human Rights by joining a successful UNDP regional project operating across Southeast Asia.

Under anti-corruption, SARL has worked on transparency and accountability in nearly all Union ministries through its collaboration with the Anti-Corruption Commission (ACC) to establish Corruption Prevention Units and to deliver a training programme to CPUs on Corruption Risk Assessment (CRA) methodology. This led to good demand from several ministries for support to apply CRA to draft laws and internal procedures, particularly the Union Attorney General Office (UAGO), Ministry of Health and Sports (MoHS), and Ministry of Planning, Finance and Industry (MoPFI).

With the endorsement of the Attorney General, SARL is now integrating CRA principles into the UAGO's Legislative Drafting Guidance, which will mainstream anti-corruption into the law-making process. The project is also supporting integration of CRA into the National Land Law drafting process.

A *Business Integrity Handbook* produced and launched together with the ACC, the Myanmar Centre for Responsible Business (MCRB), and the Federation of Chambers of Commerce and Industry (UMFCCI) is the first of its kind in Myanmar. SARL is also working with the ACC to deliver the country's first national anti-corruption media campaign; the social media element of the campaign has reached 530,000 directly to date. To ensure business continuity amid the pandemic, the ACC, the UAGO and the Office of the Supreme Court of the Union were also supported with video conferencing and IT equipment.

To strengthen parliaments' role in engaging and representing the rights and interest of the public, SARL continued its support to parliamentary committee processes and building the capacity of Members of Parliament (MP) for improving constituency relations. The inquiry of the Mon State Hluttaw Public Accounts, Finance and Economic Affairs Committee concluded successfully in May, with the Committee Chair presenting the inquiry in the Hluttaw plenary session. Constituency Profiles for all 330 Union-level constituencies (townships) were finalized in August. These will help MPs to understand the development issues in their constituencies and include gender disaggregated data wherever possible. The profiles will be used during induction of the new cohort of MPs in early 2021.

SARL's legal empowerment programme in Rakhine and Kachin States reached 17,370 people through national CSO partners and was extended to Northern Shan State to improve access to land rights for 2,689 IDPs and non-displaced populations across 6 townships. The project recruited a Senior HR Advisor who will be embedded with a national counterpart in the headquarters of the Myanmar National Human Rights Commission (MNHRC). First of a series of orientation sessions with the MNHRC on human rights was hosted in December. To support the Commission's business continuity during the pandemic, SARL provided video conferencing equipment, 22 laptops, 11 printers and Zoom software.

Extensive media work was launched including a series of five animated videos for social media and an 18-month series of web articles and podcasts commenced exploring land, business and human rights issues alongside training regional journalists in investigative reporting. SARL's media work has reached more than 3.4 million people in 2020. Three knowledge products were completed i) a baseline assessment on Housing Land and Property (HLP) rights in Northern Shan, ii) field research into women's HLP rights in Kachin, iii) a Resource Book for Paralegals engaged in HLP case work.

Overall, the project reached 21,053 people across 43 townships and 6 States/Regions in 2020.

SARL provided large quantities of PPE to all its government and civil society partners, including quantities distributed to project beneficiaries in Rakhine. The project also supported the ACC and MNHRC to maintain business continuity by providing videoconferencing and IT equipment, software and training. A short-animated film was produced for social media in four languages on the topic of stigma associated with COVID-19.

The mid-term evaluation (MTE) of the project commenced in November and data collection was completed by year end. The team of evaluators included experts in rule of law, parliamentary support, conflict sensitivity, gender, anti-corruption and a national expert. By the end of December, the team had completed 75 meetings with more than 235 stakeholders and beneficiaries, including 11 focus group discussions. The MTE is expected to be finalized in the first quarter of 2021.

1.1 Executive Summary in Myanmar

၂၀၂၀ ပြည့်နှစ်အတွင်းတွင် SARL စီမံကိန်းသည် အဂတိလိုက်စားမှု တိုက်ဖျက်ရေး၊ မြေယာအခွင့် အရေးများနှင့် လူ့အခွင့်အရေးများဆိုင်ရာ လုပ်ငန်းများကို အရှိန်အဟုန်မြှင့်၍ တိုးချဲ့ ဆောင်ရွက်ခဲ့ ပြီး အရှေ့တောင်အာရှတစ်ခွင်တွင် အောင်မြင်စွာ အကောင်အထည်ဖော် ဆောင်ရွက်နေသည့် UNDP ၏ ဒေသတွင်းအဆင့် စီမံကိန်းတစ်ခုအတွင်း ပူးပေါင်းပါဝင်ခြင်းဖြင့် စီးပွားရေးနှင့် လူ့အခွင့် အရေးများဆိုင်ရာ အစီအစဉ် (Business and Human Rights) အသစ်တစ်ခုကို တိုးချဲ့ဆောင်ရွက် နိုင်ခဲ့ပါသည်။

SARL သည် အဂတိလိုက်စားမှု တိုက်ဖျက်ရေးကော်မရှင် (ACC) နှင့် ပူးပေါင်း၍ ပြည်ထောင်စု အဆင့် ဝန်ကြီးဌာနများ အားလုံးနီးပါးတွင် အဂတိလိုက်စားမှု တားဆီးကာကွယ်ရေးအဖွဲ့များ (CPUs) ဖွဲ့စည်းနိုင်ရန် ဆောင်ရွက်ခဲ့ပြီး ထို CPU အဖွဲ့များအတွက် **အဂတိလိုက်စားမှုဖြစ်နိုင်ခြေ ဆန်းစစ်ခြင်း (CRA) နည်းစနစ်** နှင့်စပ်လျဉ်းသော သင်တန်းအစီအစဉ်တစ်ခုကို ကျင်းပပေးခဲ့ပါ သည်။ ထိုသင်တန်းအစီအစဉ်ကြောင့် ဝန်ကြီးဌာနအချို့မှ ဥပဒေကြမ်းများနှင့် ဌာနတွင်း လုပ်ထုံး လုပ်နည်းများ ရေးဆွဲရာတွင် CRA နည်းစနစ်ကို လက်တွေ့ကျင့်သုံးနိုင်အောင် ကူညီပံ့ပိုးပေးရန် တောင်းဆိုမှုများ ရှိလာပါသည်။ အထူးသဖြင့် ပြည်ထောင်စုရှေ့နေချုပ်ရုံး (UAGO)၊ ကျန်းမာရေးနှင့် အားကစား ဝန်ကြီးဌာန၊ စီမံကိန်း၊ ဘဏ္ဍာရေးနှင့် စက်မှုဝန်ကြီးဌာနတို့မှ တောင်းဆိုမှုများကို လက်ခံရရှိခဲ့ပါသည်။

ပြည်ထောင်စုရှေ့နေချုပ်၏ သဘောတူခွင့်ပြုချက်ဖြင့် ယခုအခါ SARL သည် UAGO ၏ ဥပဒေ မှုကြမ်းရေးဆွဲရေးလမ်းညွှန်စာချုပ်ထဲတွင် CRA အခြေခံစည်းမျဉ်းများကို ထည့်သွင်းရန်ကိုလည်း လုပ်ဆောင်နေပြီဖြစ်သောကြောင့် ယင်းသည် ဥပဒေရေးဆွဲရေးလုပ်ငန်းစဉ်အတွင်း အဂတိလိုက် စားမှုတိုက်ဖျက်ရေးကို ပေါင်းစပ်ထည့်သွင်း လုပ်ဆောင်နိုင်တော့မည်ဖြစ်သည်။ စီမံကိန်းသည် အမျိုးသားမြေဥပဒေ မှုကြမ်းရေးဆွဲရေးလုပ်ငန်းစဉ်အတွင်းတွင်လည်း CRA ကို ပေါင်းစပ်ထည့် သွင်းနိုင်ရန် ကူညီပေးလျက် ရှိပါသည်။

အဂတိလိုက်စားမှု တိုက်ဖျက်ရေးကော်မရှင်၊ မြန်မာ့စီးပွားရေးကဏ္ဍ တာဝန်ယူမှုရှိရေး အထောက် အကူပြုဌာန၊ ကုန်သည်ကြီးများနှင့် စက်မှုလက်မှုလုပ်ငန်းရှင်များ အသင်းချုပ်တို့နှင့် ပူးပေါင်း၍ 'စီးပွားရေးလုပ်ငန်းကျင့်ဝတ်ပြောဆိုမှုရေး ဂုဏ်သိက္ခာဆိုင်ရာ လက်စွဲစာအုပ်' ကိုလည်း ပြုစုထုတ် ပြန်နိုင်ခဲ့ရာ မြန်မာနိုင်ငံတွင် ထိုကဲ့သို့သော စာအုပ်မျိုးကို ပထမဆုံးအကြိမ်အဖြစ် ထုတ်ပြန်နိုင်ခဲ့ ခြင်း ဖြစ်ပါသည်။ ထို့ပြင် SARL သည် ACC နှင့် ပူးပေါင်း၍ နိုင်ငံတွင်းတွင် ပထမဆုံးအကြိမ်အဖြစ် ဆောင်ရွက်သော **နိုင်ငံလုံးဆိုင်ရာ အဂတိလိုက်စားမှုတိုက်ဖျက်ရေး မီဒီယာလှုပ်ရှားမှု**တစ်ခုကို လည်း ပံ့ပိုးပေးလျက်ရှိပြီး ယခုအချိန်အထိ လူပေါင်း ၅၁၀,၀၀၀ ထံသို့ တိုက်ရိုက်ဆက်သွယ် ရောက်ရှိနိုင်ခဲ့ပြီး ဖြစ်ပါသည်။ ကမ္ဘာ့ကပ်ရောဂါကြီးကြောင့် လုပ်ငန်းများ ရပ်တန့်သွားခြင်းမရှိဘဲ ဆက်လက်ဆောင်ရွက်နိုင်ရေးအတွက် ACC၊ UAGO နှင့် ပြည်ထောင်စုတရားလွှတ်တော်ချုပ်ရုံးတို့ ထံသို့ ဗီဒီယိုကွန်ဖရင့်စနစ်နှင့် IT ပစ္စည်းကိရိယာများ ပံ့ပိုးပေးခဲ့ပါသည်။

SARL သည် **လွှတ်တော်ကော်မတီများ၏ လုပ်ငန်းစဉ်များနှင့် MP များအတွက်** မဲဆန္ဒရှင်ပြည်သူများ နှင့် ထိတွေ့ဆက်သွယ်ပြန်ကြားရေးများ တိုးတက်ကောင်းမွန်စေရေး **စွမ်းရည်မြှင့်တင်မှုများ**ကို ဆက်လက်ပံ့ပိုးပေးခဲ့ပါသည်။ မွန်ပြည်နယ်လွှတ်တော် ပြည်သူ့ငွေစာရင်းစိစစ်ရေး၊ ဘဏ္ဍာရေး၊ စီမံ ကိန်းနှင့် စီးပွားရေးဆိုင်ရာကိစ္စရပ်များ လေ့လာသုံးသပ်ရေးကော်မတီမှ ဆောင်ရွက်သော လေ့လာ စိစစ်မှုသည် မေလတွင် အောင်မြင်စွာ ပြီးစီးခဲ့ပြီး ကော်မတီဥက္ကဋ္ဌမှ လေ့လာစိစစ်မှုအစီရင်ခံစာကို လွှတ်တော်အစည်းအဝေးတွင် တင်ပြဆွေးနွေးခဲ့ပါသည်။ ပြည်ထောင်စုအဆင့် မဲဆန္ဒနယ်မြေ (မြို့နယ်) ၃၃၀ စလုံးအတွက် မဲဆန္ဒနယ်မြေဆိုင်ရာ အချက်အလက်များ (Constituency Profiles) ကို ဩဂုတ်လတွင် ပြုစုပြီးစီးခဲ့ပြီဖြစ်ပါသည်။ ထိုအချက်အလက်များသည် MP များအား ၎င်းတို့၏ မဲဆန္ဒနယ်မြေများအတွင်းမှ ဖွံ့ဖြိုးရေးကိစ္စများကို နားလည်သိရှိရန် ကူညီပေးနိုင်ပြီး အချက် အလက်များအား တတ်နိုင်သမျှ ကျား-မ ခွဲခြား၍ ဖော်ပြပေးထားပါသည်။ အဆိုပါ မဲဆန္ဒနယ်မြေ ဆိုင်ရာ အချက်အလက်များကို ၂၀၂၁ ခုနှစ်အစောပိုင်းတွင် စတင်တာဝန်ထမ်းဆောင်မည့် MP အသစ်များအတွက် လွှတ်တော်လုပ်ငန်းများ မိတ်ဆက်ဆွေးနွေးတင်ပြခြင်းအစီအစဉ်တွင် အသုံးပြု သွားမည်ဖြစ်ပါသည်။

ရခိုင်နှင့် ကချင်ပြည်နယ်များတွင် ပြည်တွင်း CSO မိတ်ဖက်များမှတစ်ဆင့် ဆောင်ရွက်နေသည့် SARL ၏ **ဥပဒေစွမ်းဆောင်ရည်မြှင့်တင်ပေးရေးအစီအစဉ်**သည် လူပေါင်း ၁၇,၃၀၀၀ ဦးထံသို့ ရောက်ရှိဝန်ဆောင်ပေးနိုင်ခဲ့ပြီး ရှမ်းပြည်နယ်မြောက်ပိုင်းသို့ ဆက်လက်တိုးချဲ့၍ မြို့နယ်ပေါင်း ၆ မြို့နယ်ရှိ IDP များနှင့် IDP မဟုတ်သော သူပေါင်း ၂,၅၀၀ အတွက် မြေယာအခွင့်အရေးများ လက် လှမ်းမီရရှိမှု တိုးတက်စေရေး ဆောင်ရွက်ပေးနေပါသည်။ စီမံကိန်းသည် အကြီးတန်း HR အကြံ ပေး အရာရှိတစ်ဦးကိုလည်း ခေါ်ယူခန့်အပ်ခဲ့ပြီး ထိုအကြံပေးအရာရှိသည် မြန်မာနိုင်ငံ အမျိုးသား လူ့အခွင့်အရေးကော်မရှင် (MNHRC) တွင် မြန်မာအရာရှိတစ်ဦးနှင့်အတူ ရုံးထိုင်၍ အနီးကပ် ကူညီ ပံ့ပိုးပေးသွားမည်ဖြစ်ပါသည်။ MNHRC နှင့် ပူးပေါင်းလက်တွဲ၍ ဆက်တိုက်ပြုလုပ်သွားမည့် လူ့အခွင့် အရေးများဆိုင်ရာ မိတ်ဆက်ပညာပေးအစီအစဉ်များထဲမှ ပထမဦးဆုံး အစီအစဉ်ကို ဒီဇင်ဘာလ အတွင်းက ကျင်းပနိုင်ခဲ့ပါသည်။ ကော်မရှင်အနေဖြင့် ကမ္ဘာ့ကပ်ရောဂါကာလအတွင်း လုပ်ငန်းများ စဉ်ဆက်မပြတ် ဆက်လက်ဆောင်ရွက်သွားနိုင်ရန်အတွက် ဗီဒီယိုကွန်ဖရင့်စနစ် ပစ္စည်းကိရိယာ များ၊ လက်တော့ပုံ ၂၂ လုံး၊ ပရင်တာ ၁၁ လုံးနှင့် Zoom software တို့ကို SARL မှ ထောက်ပံ့ကူညီခဲ့ ပါသည်။

မြေယာ၊ စီးပွားရေးနှင့် လူ့အခွင့်အရေးဆိုင်ရာ ကိစ္စများနှင့်စပ်လျဉ်း၍ လူမှုမီဒီယာအတွက် animation ဗီဒီယိုငါးခုနှင့် ၁၈ လ ကြာ ဆက်တိုက်ထွက်ရှိနေသည့် ဝက်ဆိုက်ဆောင်းပါးများ၊ podcast များအပါအဝင် **မီဒီယာလုပ်ငန်း**အများအပြားကို

ဆောင်ရွက်ခဲ့သည့်အပြင် သတင်းစာ ဆရာများအား သတင်းစုံစမ်းထောက်လှမ်းမှုပညာ (investigative reporting) ဆိုင်ရာ သင်တန်းပို့ချ ပေးခြင်းကိုပါ တွဲဖက်ပံ့ပိုးပေးခဲ့ပါသည်။ SARL ၏ မီဒီယာလုပ်ငန်းများသည် ၂၀၂၀ ခုနှစ်အတွင်း တွင် လူပေါင်း ၃.၄ သန်းထံသို့ ရောက်ရှိခဲ့ပါသည်။ ထို့အပြင် စာတမ်းသုံးစောင် (**knowledge products**) **ဖြစ်သော** ၁) ရှမ်းပြည်နယ်မြောက်ပိုင်း အိုးအိမ်၊ မြေယာနှင့် ပစ္စည်းဥစ္စာပိုင်ဆိုင်မှု အခြေ အနေအား ဆန်းစစ်ခြင်း၊ ၂) ကချင်ပြည်နယ်ရှိ အမျိုးသမီးများ၏ HLP အခွင့်အရေးများအား ကွင်း ဆင်းသုတေသနပြုခြင်းနှင့် ၃) HLP အမှုကိစ္စများတွင် လိုက်ပါကူညီပေးနေသော ဥပဒေရေးရာ အထောက်အကူပြုသူများအတွက် လမ်းညွှန်စာအုပ်တို့ကိုလည်း အပြီးသတ်ပြုစုနိုင်ခဲ့ပါသည်။

၂၀၂၀ ခုနှစ်တွင် စီမံကိန်းသည် ပြည်နယ်/တိုင်းဒေသကြီး ၆ ခုရှိ မြို့နယ်ပေါင်း ၄၃ ခုမှ အကျိုး ခံစားခွင့်ရှိသူပေါင်း ၂၁,၀၅၃ ဦးကို လွှမ်းခြုံနိုင်ခဲ့ပြီး ၂၀၁၉ ခုနှစ်ကထက် တိုက်ရိုက်အကျိုး ခံစား ခွင့်ရှိသူပေါင်း ၃၅,၀၀၀ ကျော် တိုးပွားများပြားလာခဲ့ပါသည်။

SARL စီမံကိန်းသည် ရခိုင်ပြည်နယ်ရှိ စီမံကိန်း၏ အကျိုးခံစားခွင့်ရှိသူများအပါအဝင် အစိုးရနှင့် အရပ်ဘက်လူမှုအဖွဲ့အစည်း မိတ်ဖက်များအားလုံးသို့ PPE ပစ္စည်းအများအပြားကို ပံ့ပိုးကူညီခဲ့ပါ သည်။ ထို့ပြင် ACC နှင့် MNHRC တို့ကိုလည်း ကမ္ဘာ့ကပ်ရောဂါကာလအတွင်း လုပ်ငန်းများ စဉ် ဆက်မပြတ် ဆက်လက်လုပ်ဆောင်နိုင်စေရန် ဗီဒီယိုကွန်ဖရင့်စနစ်နှင့် IT ကိရိယာများ၊ software နှင့် သင်တန်းများ ထောက်ပံ့ကူညီခဲ့ပါသည်။ ကိုဗစ်-၁၉ နှင့်ယှဉ်တွဲ၍ ဖြစ်ပေါ်လာသည့် ကဲ့ရဲ့ပြစ် တင်ရှုတ်ချမှုများအကြောင်း animation ရုပ်ရှင်ကားတိုတစ်ကားကိုလည်း ဆိုရှယ်မီဒီယာပေါ်တွင် အသုံးပြုရန်အတွက် ဘာသာစကား လေးမျိုးဖြင့် ရိုက်ကူးထုတ်လုပ်ခဲ့ပါသည်။

စီမံကိန်း၏ ကာလလယ်သုံးသပ်အကဲဖြတ်မှုကို နိုဝင်ဘာလတွင် စတင်ခဲ့ပြီး အချက်အလက် စုဆောင်းမှုများ နှစ်မကုန်မီ ပြီးစီးခဲ့ပါသည်။ သုံးသပ်အကဲဖြတ်သူများအဖွဲ့တွင် တရားဥပဒေစိုးမိုး ရေး၊ လွှတ်တော်ဆိုင်ရာ ပံ့ပိုးမှု၊ ပဋိပက္ခဖြစ်လွယ်မှုကို သတိပြုနားလည်မှု၊ ကျားမရေးရာနှင့် အဂတိလိုက်စားမှုတိုက်ဖျက်ရေးဆိုင်ရာ ကျွမ်းကျင်ပညာရှင်များ ပါဝင်ပါသည်။ ဒီဇင်ဘာလ မကုန်မီတွင် သုံးသပ်အကဲဖြတ်မှုအဖွဲ့သည် အကျိုးသက်ဆိုင်သူနှင့် အကျိုးခံစားခွင့်ရှိသူပေါင်း ၂၃၅ ဦးနှင့် တွေ့ဆုံ၍ ဦးတည်အုပ်စုဆွေးနွေးပွဲ ၁၁ ခုအပါအဝင် အစည်းအဝေးပေါင်း ၇၅ ခုကို ပြုလုပ် ပြီးစီးခဲ့ပါသည်။ သုံးသပ်အကဲဖြတ်မှုအဖွဲ့သည် ၎င်းတို့၏ ကနဦးတွေ့ရှိချက်များကို ၂၀၂၁ ခုနှစ် ဇန်နဝါရီလတွင် တင်ပြနိုင်လိမ့်မည်ဟု ခန့်မှန်းရပါသည်။

1.2 Results infographics

Please visit the [SARL Dashboard](#) online for more data visualizations.

Figure 1: Project beneficiary overview



Figure 2: Legal awareness and legal services beneficiary overview



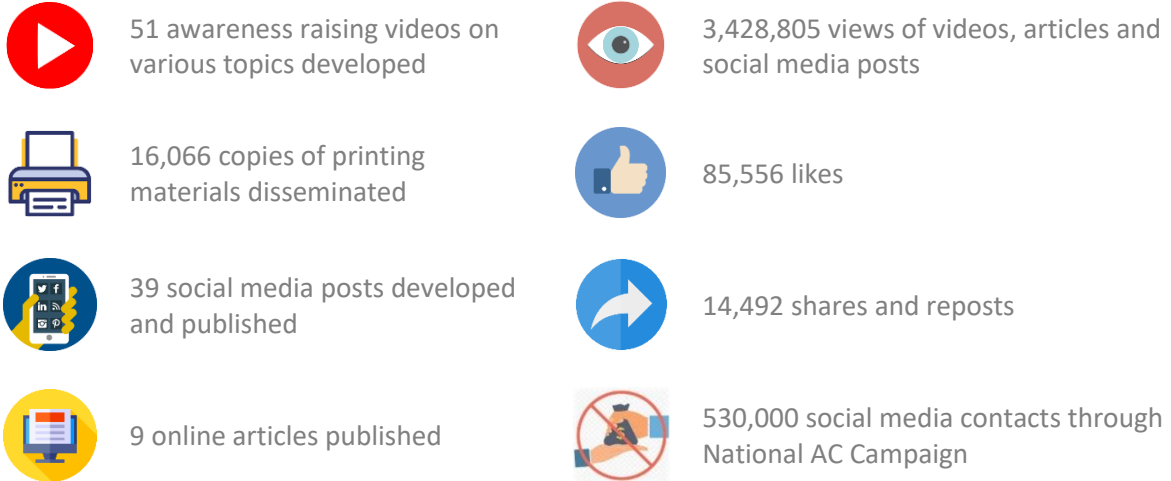
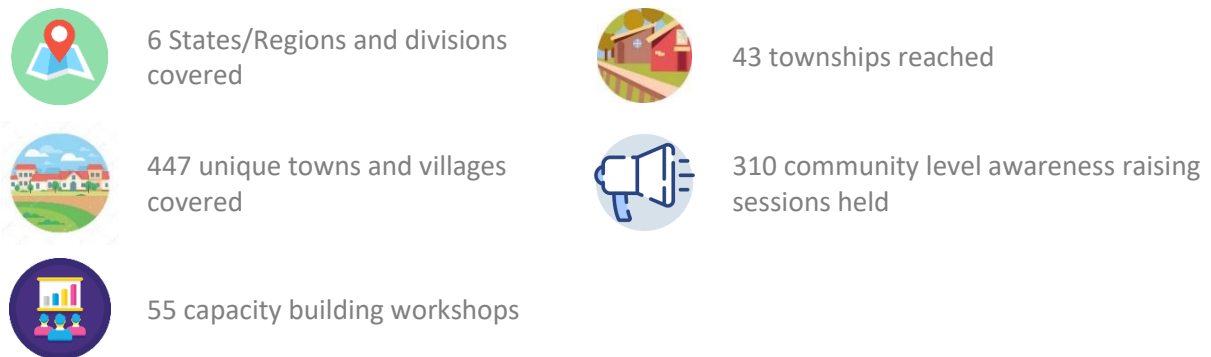
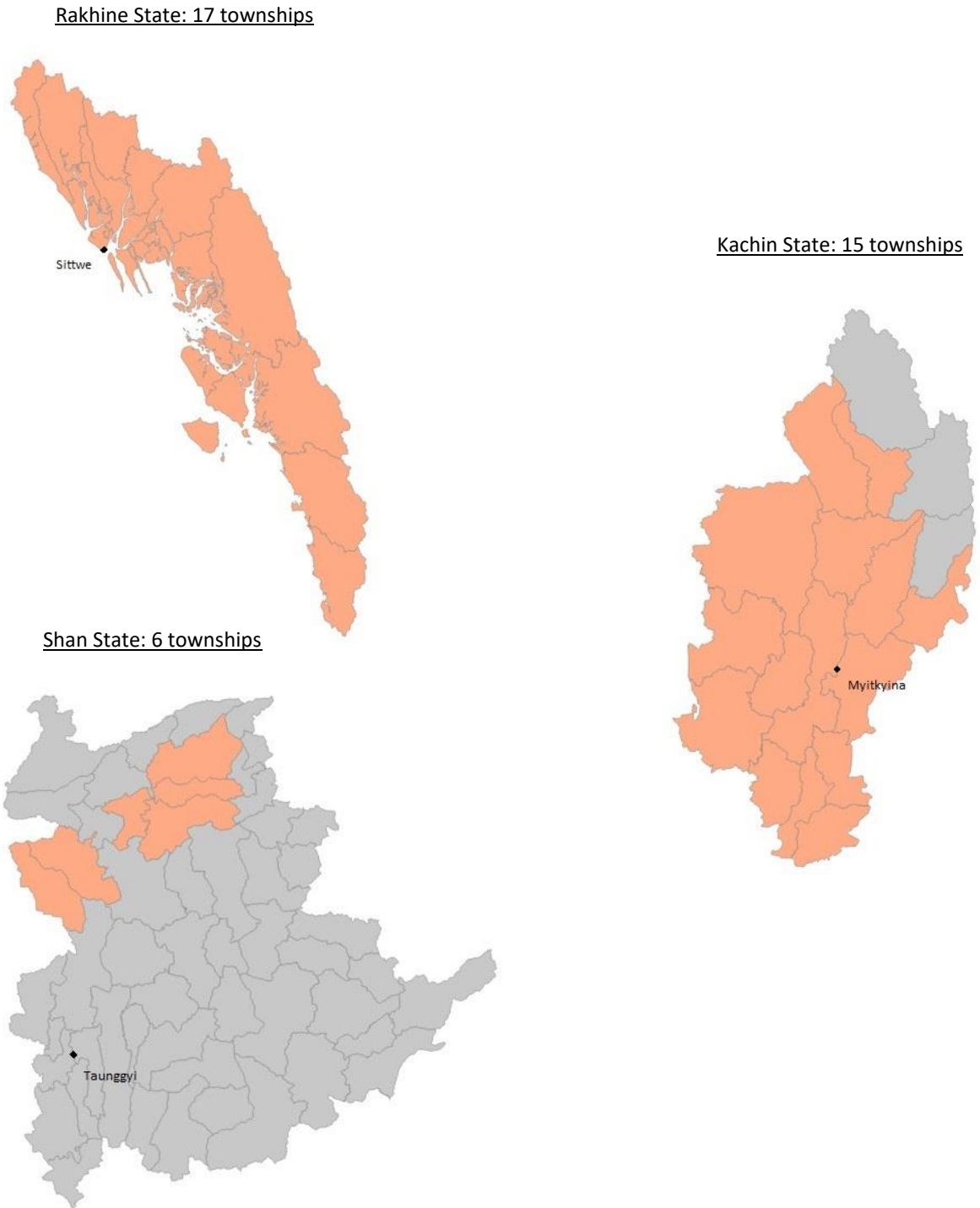
Figure 3: Overview of media work**Figure 4: Overview of geographical coverage and activities**

Figure 5: Geographical coverage of Rakhine, Kachin and Shan States - by township¹



¹ Townships reached during the reporting period are highlighted in orange.

2. BACKGROUND AND PROJECT SUMMARY

The overall goal of SARL is to strengthen accountability mechanisms and the rule of law in Myanmar. The SARL theory of change posits that for accountability and rule of law to be strengthened, improvements are needed in the way administrative procedures and administrative justice are formulated, implemented and oversight provided. The project is organized into three intervention areas: (1) Anti-Corruption, (2) Parliamentary oversight and MP representation, (3) Rule of law and human rights. The project, therefore, has three main mutually reinforcing outputs, and to track the COVID-19 response towards these outputs, an additional three outputs were initiated:

Output 1 - Access to public services becomes more fair, transparent and accountable through enhanced administrative systems and anti-corruption measures. This output focuses on anti-corruption and integrity. SARL supports the ACC to lead a national effort to tackle corruption and to promote transparency and accountability. It also works with line ministries and other institutions to strengthen frameworks for improved ethics and integrity across all levels of public service and help ensure that administrative services are delivered in a fair, unbiased and non-discriminatory manner.

Output 2 - Parliaments are better able to engage with and represent the rights and interests of the public. This output focuses on parliamentary support, on which it coordinates with UNDP's Support to Effective & Responsive Institutions Project (SERIP). While SERIP concentrates on strengthening the law-making process in Union and Region & State parliaments, SARL strengthens oversight mechanisms through committee processes, and improves MPs' capacity to fully represent the interests of their constituents, especially when grievances from the constituency level are raised.

Output 3 - Justice sector strengthened to administer justice according to rule of law and human rights. This output relates to work with the UAGO, the OSCU and the MNHRC to strengthen the application of rule of law and administrative justice principles, and to promote awareness and protection of human rights. Across these areas of intervention, people will be engaged to increase their role in accountability mechanisms, administrative review and oversight processes.

Output 4 was introduced earlier this year to respond to COVID-19 pandemic in Myanmar. The funds from the Government of Japan were used to safeguard human rights and protect vulnerable groups. Particularly through provision of legal information and assistance to women, girls and migrants in Rakhine, and development of media products advocating tolerance and avoiding stigma in various ethnic languages.

Output 5 aimed at supporting national capacities by providing necessary health products, equipment, and boosting communication skills during the pandemic. This includes purchase and handover of PPEs to national counterparts and IPs, as well as videoconferencing equipment and software for business continuity.

Output 6 focuses on development of inclusive outreach plans and on piloting activities with the public and civil society for improved representation and engagement with the MPs. It also aims to ensure information flow between Union and State/Region level Parliaments on COVID-19 mitigation measures.

3. KEY RESULTS ACHIEVED

3.1 Output 1: Anti-corruption

Output statement: Access to public services become more fair, transparent and accountable through enhanced administrative systems and anti-corruption measures

Having delivered significant general training across government on CRA methodology, the project concentrated on supporting practical implementation in the ministries. SARL supported the ACC to develop a CRA Syllabus for practical training of CPUs to apply the approach with a focus on internal procedures for recruitment and promotion, and for procurement.

SARL then worked with individual ministry CPUs, particularly MoHS to assess corruption risks in the procurement of COVID-19 related medical supplies and the MoPFI on corruption risks in the draft new Procurement Law. Ministry of Education (MoE) is also being supported by the ACC with SARL to review integrity risks in its internal procurement procedures, and the Ministry of Construction (MoC) has completed its initial training.

Specific attention has also been given to promoting CRA with the UAGO given its critical role in vetting all draft legislation, regulations and government contracts. Additional CRA training was conducted with the UAGO's Legislative Vetting and Advice Department. The Attorney General also endorsed SARL's proposal to integrate CRA principles into the UAGO's Legislative Drafting Guidance and the project is now developing an addendum and checklist for legal drafters. When finalised, this amendment will in effect require legal drafters to conduct an assessment of integrity risks of all draft laws prior to submission to the UAGO.

The Attorney General, as Chair of the National Land Law (NLL) Drafting Committee, also agreed to support integration of CRA in the drafting process and to mainstream anti-corruption by inviting the ACC to join the NLL process. SARL also produced a CRA analysis of the Land Acquisition, Resettlement and Rehabilitation law to demonstrate the need to simplify language, procedures and bureaucracy as a key element of minimising integrity risks in land administration.

The project supported the ACC to deliver *Hand in Hand*, the country's first national Anti-corruption Media Campaign. Four short films, three radio adverts and a campaign theme song started airing on TV, radio and social media from late October, and in February 2021 the campaign will continue through social media with a series of animated 'webisodes'. The campaign has a focus on integrity in business and public administration and has to date reached more than 530,000 people through social media alone.

SARL collaborated with the MCRB and the Union Federation of Chambers of Commerce and Industry (UMFCCI) to produce and launch a Business Integrity Handbook for Myanmar Companies, which will provide the basis for a training programme in 2021. The project also supported the ACC to commemorate International Anti-Corruption Day (IACD) by producing a short film focusing on youth perspective on anti-corruption efforts. Finally, the ACC requested SARL to join one of three Technical Assistance Groups tasked with developing the National Anti-Corruption Strategy next year.

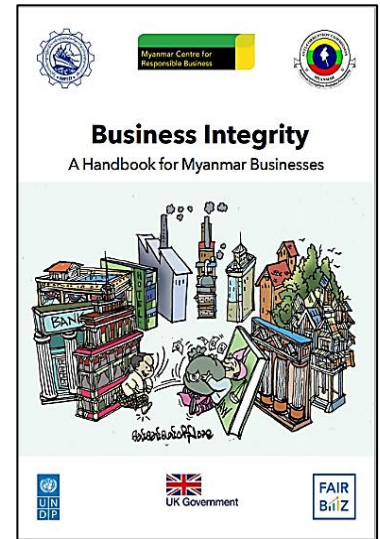
Key achievements:

- There is clear demand to adopt CRA methodology from several ministries that wish to review internal rules and procedures
- CRA now being integrated in the law-making process by fusing into the Legislative Drafting Guidance
- Anti-corruption being integrated into public procurement, land reform, and COVID-19 response
- Myanmar’s first national multimedia anti-corruption campaign delivered with the ACC
- Publication of *Business Integrity Handbook for Myanmar Businesses*.



Left
Ministry of Construction learning to apply CRA methodology

Right
Business Integrity Handbook published with MCRB and UMFCCI



Left
Short film made for IACD
[watch it here](#)

Right
Animated 'webisode' for social media



3.2 Output 2: Parliamentary Oversight

Output statement: Parliaments are better able to engage with and represent the rights and interests of the public

SARL's parliamentary work is delivered jointly with SERIP Project and centres on supporting committee inquiries as well as supporting MPs in their constituency roles. The three inquiries ongoing at the start of the year continued collecting evidence and in two cases presented their final reports to their respective plenaries.

The inquiry of the Mon State Hluttaw Public Accounts, Finance and Economic Affairs Committee concluded successfully in May, with the Committee Chair presenting the inquiry in the Hluttaw plenary session. The inquiry, focused on the Myanmar Investment Commission in Mon State, made nine recommendations, including calling for the Mon State Government to develop a formal state-level investment policy. The inquiry demonstrates how inquiries can respond to the concerns of individuals or small groups, by addressing their experience through reform of government policy at the strategic level.

The inquiry being conducted by the Amyotha Hluttaw Agriculture, Livestock Breeding and Fishery Development Committee concluded in July 2020, with presentation of the Committee's report. The report details the significant challenges facing farmers in trying to use more agricultural chemicals more effectively and safely and surveys the many factors affecting the continued use of chemicals in ways that damage human health and the environment. The report contains almost forty recommendations for Government consideration, in the areas of current practices, the impacts of chemicals, chemicals and export/import markets, and better practices and education.

The Rakhine State Hluttaw Agriculture, Livestock, Fisheries, Forestry and Irrigation Committee inquiry is ongoing, and has been significantly affected by the pandemic, as it is at an earlier stage. The Committee has continued to collect evidence despite the challenges of the pandemic and is currently preparing its report which is expected to be finalized before the end of the year. Throughout these inquiries, SARL has supported Hluttaw staff in the skills and knowledge to support MPs.

Constituency Profiles for all 330 constituencies in Myanmar have been produced and were published on the Hluttaw website in August 2020. Constituency Profiles are designed to support MPs in their role as representatives of their constituencies, and includes gender disaggregated data wherever possible, to ensure that there is good data on the relative progress towards gender equality and the empowerment of women within the constituency. These profiles will play an important role in 2021, when new cohort of MPs will be introduced to the responsibilities and possibilities of their role.

Key achievements:

- Inquiry report into the *Decisions and Operations of the Myanmar Investment Commission in Mon State* finalised and presented by the Mon State Hluttaw Public Accounts, Finance and Economic Affairs Committee
- Inquiry report into the *Use and Regulation of Agricultural Chemicals* finalised and presented by the Amyotha Hluttaw Agriculture, Livestock Breeding and Fishery Development Committee
- Constituency Profiles finalised for all 330 constituencies across Myanmar, with gender disaggregation of key indicators.



Above: Pyithu Hluttaw Deputy Speaker U Tun Tun Hein opens the launching ceremony for the Constituency Profiles, August 2020

Below: MPs and parliament staff at the ceremony



3.3 Output 3: Justice Sector Reform

Output statement: Justice sector strengthened to administer justice according to rule of law and human rights

COVID-19, the internet shutdown and the intensifying conflict presented multiple challenges for delivery of activities at community level in Rakhine. The project moved quickly from late March by requesting all its implementing partners (IPs) – including Thazin, International Legal Foundation (ILF) and Legal Clinic Myanmar (LCM) in Rakhine – to adjust their activities away from community based activities and intensify outreach through social media, printed material, signs, educational videos, radio and TV discussions. In this way, implementation has continued quite well and larger numbers have been reached through this pivoting of activities.

Paralegals trained through the IPs were provided with ongoing support and refresher training in-person and online. National lawyers working with ILF were mentored through a fellowship programme, which has been adapted to continue online. Thazin initiated a legal internship programme to build the skills and knowledge of law students from Sittwe University, which so far involved seven people. The Rakhine Legal Aid Board (RLAB) was supported with IT hardware and software to enable it to effectively communicate and coordinate with legal actors during the pandemic. SARL hosted a large advocacy event in Sittwe on women’s access to justice and land rights in Rakhine with UNHCR, UN Women and its three Rakhine IPs. 120 VTAs, women leaders and women farmer promoters joined from all over Rakhine State and a film documented the discussion.

In Kachin, SARL partnered with seven national CSOs, including two legal aid service providers (LASPs) to provide legal empowerment, conduct land mapping and monitoring of land claims, support individuals with land registration processes, and provide legal aid services on land related matters. In July 2020, the HLP rights programme was extended to Northern Shan State following the recommendations from the Baseline Assessment the project completed this year. Two CSOs based in Northern Shan were selected to undertake similar activities to those in Kachin State, and have established the first legal services in the area dedicated to land issues.

As in Rakhine, COVID-19 related restrictions in Kachin hampered mobile legal clinic sessions in rural areas. To ensure community members have access to legal aid during the pandemic, legal aid service providers switched to using ICT, digital and traditional media to provide legal information and support to individuals with land issues. Facebook and YouTube are used to post videos and other content, consultations take place through phone and WhatsApp, and Viber is used to transmit documents between lawyers and clients.

SARL completed a gender equality and social inclusion (GESI) assessment of all 11 national IPs’ outreach material and programming arrangements. This was followed by training on GESI and individualised mentoring to help each CSO develop its own action plan. In early 2021 a similar process will be used to strengthen their programming capacities on HLP rights. Full organisational capacity assessments were completed for Thazin and LCM in Rakhine, and these will be conducted for the other IPs in Kachin and Northern Shan next year.

SARL expanded its human rights programme, including institutional support to the Myanmar National Human Rights Commission (MNHRC). SARL's Senior Human Rights Advisor onboarded in mid-July and once COVID restrictions are relaxed he will be embedded at the MNHRC headquarters along with SARL's HR Project Officer. Supporting the continuing professional development of the MNHRC Commissioners, UNDP hosted the first of a series of orientation sessions on substantive human rights issues in December 2020. Addressing Business and Human Rights and the associated roles of National Human Rights Institutions (NHRI), the session was held in partnership with the MCRB and UNDP's Bangkok Regional Hub (BRH), with inputs from the Thailand NHRI. SARL also supported the MNHRC and its field offices with videoconferencing equipment to ensure business continuity during the pandemic. Based on the ICT capacity and needs assessment conducted for the MNHRC, the project provided 22 laptops, 11 printers and a set of cartridges.

This year, the project introduced new dimension – Business and Human Rights (B+HR). As a part of a regional initiative, the new component has reached meaningful results. This includes introduction of the UN Guiding Principles on B+HR to the government, launch of the national consultation process with businesses on the new NLL drafting process, and development of a short-animated film.

The project launched significant media work aiming to raise legal awareness. A series of animated films were developed on various topics: countering stigma during the pandemic; obtaining land registration and compensation entitlements; and promoting women's inheritance rights to land and property. Watch the land registration film [here](#). These films are intended primarily for social media and each is produced in five languages with audio versions produced for radio. In December an 18-month series of web articles and podcasts was launched to explore the linkages between land, business and human rights issues, and the gendered impacts of displacement through land acquisition. Regional journalists and environmental/land activists will be trained in investigative reporting on these issues and a resource manual developed. The podcasts will appear as part of Frontier's *Doh Athan* series.

Three knowledge products were completed. First, a baseline assessment on HLP rights in Northern Shan to document the situation of displaced populations and other affected communities. Second, field research into Women's HLP rights in Kachin to complement the 2018 HLP Baseline Assessment and guide SARL's programming around gender and land rights. This study revealed a very consistent pattern of women being disinherited or otherwise being cheated out of their land and property. Third, a Resource Book for Paralegals engaged in HLP case work was finalised and is already in use.

SARL also linked with the Resident Coordinator's Office to establish the first Land Working Group for the UN system in Myanmar. The group will help UN agencies to align their programming and advocacy work on land issues and provides a platform for joint UN engagement with the NLL drafting process. Crucially, through this group the UN can develop common positions for the first time on a range of land issues. SARL completed a mapping of the UN agencies' priorities with regard to land issues, and an advocacy strategy. With MCRB and the UMFCFI, SARL held two consultations with a total of 170 national and international businesses to ensure their perspectives on Myanmar's land regime, particularly what aspects require reform, can be included in the NLL drafting process. More consultations will be held in early 2021 and the outcomes will be condensed into policy paper as a formal input to the drafting process. Following the workshops, UMFCFI established a working group on land.

Key achievements:

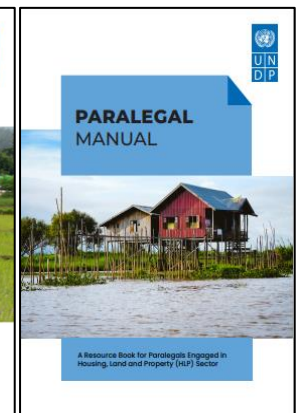
- 20,612 beneficiaries (44% women) reached by December
- 306 paralegals trained, 223 representations in court, 1432 land registration cases filed, 2,437 acres of land demarcated and 10,257 trained on their legal rights
- HLP Baseline Assessment completed in Northern Shan, Study on HLP and Women & Girls completed in Kachin, and HLP Paralegals' Manual completed and in use
- HLP programme extended to Northern Shan and legal assistance for land cases opened
- Launched awareness raising media programme through films, podcasts, web articles on COVID-19, B+HR, HLP and inheritance rights
- UAGO supported to produce the first Legislative Drafting Guidance for Myanmar
- Capacity assessments completed for LCM and Thazin in Rakhine, GESI assessment and capacity building to programme effectively on gender equality for all 11 national CSOs.
- ICT needs assessment of the MNHRC conducted, and hard and software provided
- Three consultations held with CSOs on SARL's programme of support to the MNHRC and opportunities for partnership
- A new project component launched on B+HR, in cooperation with the BRH
- A UN Land Working Group established and chaired by UNDP

Right

HLP rights related publications produced this year

Below: animated film on land registration. See:

<https://www.youtube.com/watch?v=heE4OZ8lrXw&feature=youtu.be>



Above: community legal awareness session in Bhamo, Kachin
Right: SARL staff delivering legal training with partner EEI in Pangwa, Kachin

LAND AND PROPERTY RIGHTS
MEN IN KACHIN



3.4 Output 4, 5 and 6: COVID-19 related interventions

Output 4: JSB COVID Integrated Crisis Management

Output 5: COVID Support Health and Equipment

Output 6: COVID Support Public Engagement - Parliament

SARL introduced these outputs earlier this year to boost national capacities in containing the spread of the COVID-19 pandemic. The escalating virus posed serious threat on lives of many people, and in grander scale on lives of vulnerable and disadvantaged groups in hard-to-reach areas. In this regard, the project pivoted some of its activities to respond to new challenges and threats coming from the virus.

Through these funds, SARL managed to secure rights of women, girls, and IDPs in Rakhine. Since June more than 445 women and girls benefited from community level awareness sessions and legal assistance on HLP rights and SGBV issues. Further to this, the project produced a short-animated film in Myanmar, Rakhine, Jing Paw and Shan languages advocating tolerance and avoiding stigma and discrimination. The video features the story of a migrant girl, who experienced social stigma due to the COVID-19. The film was disseminated among State/Region level media outlets and posted on UNDP's Facebook page.

With onset of the pandemic, SARL's partners received PPEs such as hand gels and temperature screeners. Among recipients were the Union and State/Regional level Parliaments, government organizations such as the ACC, the UAGO, the OSCU, the MNHRC and other counterparts. Similar assistance was also provided to IPs in Kachin and Rakhine states. To ensure business continuity amid the pandemic, the project provided video conferencing equipment and TV screens to MNHRC and ACC. It is anticipated that this initiative should also help partners to better coordinate their efforts, and hence, provide meaningful and timely services to population.

Parliament's work on representation and public engagement has been improved. The project's International Committee Specialist provided guidance on developing inclusive outreach plans and on piloting activities with the public and civil society for enhancing collaboration of MPs with their constituencies. Best practices were shared on the roles of national Parliaments in mitigating spread of the COVID-19 virus.

For more information please visit Chapter 7: KEY COVID-19 RELATED RESULTS (page 32)

4. BUDGET AND EXPENDITURE

4.1 Project Budget and Expenditure

- The original 2020 budget approved by the Project Board in December 2019 totalled USD 4,076,668, which at the time included significant unfunded components. The budget was revised at the Project Board meeting in October 2020 and reduced to **USD 3,332,587**, leaving a small funding gap of USD 159,651 (5%).
- The project's expenses and commitments in 2020 totalled **USD 3,171,721**.
- Financial delivery was therefore 95% against the approved work plan and **100%** of the funded budget.

Table 1: Provisional Budget and Expenditures Report for period 1st January – 31st December 2020

Amounts in US\$								
Output Description	Approved Budget	Funded Budget	Commitments	Expenses	Total Expenses & Commitments	Outstanding NEX Advances	Fund Balance	Delivery Rate (%)
	a	b	c	d	e=(c+d)	f	g=(b-e-f)	h=(e/b)
Access to public services become more fair, transparent and accountable through enhanced administrative systems and anti-corruption measures	734,787	734,787	393,508	325,028	718,536	0	16,251	98%
Parliaments are better able to engage with and represent the rights and interests of the public	208,559	208,559	74,991	119,511	194,503	0	14,056	93%
Justice sector strengthened to administer justice according to rule of law and human rights	2,131,117	1,971,466	171,773	1,844,226	2,015,999	0	(44,533)	102%
JSB COVID Integrated Crisis Management	125,547	125,547	63,915	50,266	114,181	0	11,366	91%
COVID Support Health and Equipment	88,142	88,142	0	84,180	84,180	0	3,962	96%
COVID Support Public Engagement – Parliament	44,436	44,436	11,731	32,590	44,321	0	115	100%
	3,332,587	3,172,937	715,919	2,455,802	3,171,721	0	1,216	100%

4.2 Donor Contributions and Expenditure

Table 2: Provisional Donor Contributions and Expenditures Report for period 1st January – 31st December 2020

Amounts in US Dollars								
Source of Fund	Donor Contributions	Allocated 2020	Commitments	Expenses	Total Commitments & Expenses	Outstanding NEX Advances	Fund Balance	Delivery Rate (%) [*]
	a	b	c	d	e=(c+d)	f	g=(b-e-f)	h=(e/b)
United Nations Development Programme (UNDP)	1,000,000	1,000,000	146,744	856,865	1,003,610	0	(3,610)	100%
Multi Partners Trust Fund (MPTF) *	434,418	434,418	100,674	319,258	419,931	0	14,487	97%
Kingdom of the Netherlands*	188,726	183,870	1,782	186,742	188,524	0	202	103%
Government of Australia (DFAT)*	918,676	471,410	83,708	390,592	474,300	0	444,376	101%
Government of Japan*	320,226	320,226	119,114	201,625	320,739	0	(513)	100%
Government of Switzerland (SDC)	300,000	0	0	0	0	0	300,000	0%
Government of Norway*	638,736	447,791	38,743	439,885	478,628	0	160,108	107%
European Union (EU)*	227,300	167,244	151,862	22,769	174,631	0	52,669	104%
Government of the United Kingdom (FCDO)*	154,552	123,978	73,292	14,180	87,472	0	67,080	71%
UNDP Seoul Policy Centre*	24,000	24,000	0	23,885	23,885	0	116	100%
Total	4,206,634	3,172,937	715,919	2,455,801	3,171,720	0	1,034,914	100%
*Donor contributions include opening balances and revenue received during the reporting period								

4.3 M&E Expenditure

Monitoring and Evaluation expenses of the project (in USD) for 2020 including the costs for a project officer responsible for Monitoring, Reporting and Evaluation. Other expenses relate to training of project partners and regular monitoring missions. A breakdown is provided below:

Table 3: M&E Expenditure in the reporting period

Total spent on Monitoring (A)	80,904
Monitoring, Reporting and Communication Officer (MRCO)	63,029
Field monitoring visits by staff	2,875
Strengthening programme management capacities of LASPs, including M&E capacity	0 ²
Regular monitoring updates, monthly check - in meetings with partners/grantees, and follow ups on FMRs	15,000 ³
Total spent on Decentralized Evaluations (B)	100,641
Final project evaluation (PBF project)	26,794
Mid - term evaluation of the project	73,847
Combined total spent on M&E (A+B)	181,545 (5% of expenses)

² As a part of MRCO duties and responsibilities

³ 50% of proforma cost of two NUNVs

5. ACHIEVEMENTS IN CROSS CUTTING AREAS

5.1 Gender Equality, Women's Empowerment, and Social Inclusion

- SARL gave more attention in 2020 to gender equality issues in most areas of work and continues exploring ways for strengthening gender equality and women's empowerment. Justice-related work has a strong focus on reaching women: 9,035 women were reached in Rakhine, Kachin and N. Shan. Of these: 4,285 received awareness raising on HLP and SGBV; 1,419 received legal advice through hotlines, mobile legal clinics or in-person consultations; 910 were assisted to register land; 476 were supported to file objections to land claims; 139 were represented in court; and 203 women paralegals trained. The *Securing Housing, Land and Property Rights for Women in Kachin* research study is probably the most detailed examination of issues facing women's access to land and property completed to date in Myanmar. It also sets out programming recommendations for SARL, a number of which have already been acted on. These include the GESI mainstreaming assignment, and increased focus on training women paralegals.
- A consultant supported IPs to mainstream GESI principles into their programming. The CSOs' outreach & training materials were assessed, and they were then trained and mentored on how to integrate GESI into planning, implementation, monitoring, organisational policies, etc. From 3–7 August, 32 (of whom 19 women) CSOs and LASPs participated in training aimed at integrating gender principles into the housing, land and property programming. This process will continue in 2021.
- With UNHCR and UN Women, SARL held two workshops in Sittwe to explore and raise awareness of obstacles women and girls experience in accessing justice as well as their HLP rights in Rakhine. Resource persons from feminist legal organisations in the Philippines and Indonesia joined the first event and over 120 Rakhine women farmers and community mobilisers joined the second event to contribute their own experiences.
- The Constituency Profiles produced for all 330 constituencies across Myanmar include gender disaggregation wherever possible, to ensure that there is good data available for MPs on the relative progress towards gender equality and the empowerment of women within the constituency. The committee inquiries also included recommendations related to gender.
- The project has not yet identified suitable strategies for promoting gender equality in its anti-corruption work and this will be addressed in 2021.
- Yangon Film School (YFS) developed two animated films for social media to raise awareness on women's land and inheritance rights, as well as on importance of joint registration of land & property. A third film on COVID-related stigma focuses on the true story of a woman migrant worker returning to Yangon.

5.2 National Ownership and Institutional Strengthening

- The project deepened and developed a stronger partnership with the corruption prevention actors. The ACC, being one of the main project counterparts is assisted with establishment of additional CPUs. To date, there are 72 of these operating across nearly all Union ministries. Some ministries received technical assistance in assess corruption risks in the procurement of COVID-19 related items or with corruption risks in the new draft procurement law. First national Anti-

Corruption campaign launched, and the same will run until February next year. Upon consent of the UAGO, the CRA integrated into the NLL drafting process, and the ACC itself invited to the Thematic Working Group. A set of videoconferencing equipment was handed over to the ACC and the UAGO to ensure business continuity amid pandemic.

- Cooperation with the MNHRC was further expanded this year. The office was supported with implementation of its Strategic Action Plan, with regards to capacity building, enhancing partnerships with other actors and raising awareness on human rights. The project handed over to the MNHRC and its field offices videoconferencing equipment to ensure business continuity during the stay-at-home order. An organizational ICT capacity and needs assessment was also completed to prepare for upgrading of its premises and staff. Based on the need's assessment, SARL handed over hard-and software. The project organized several virtual meetings with the MNHRC and BRH to discuss international HR instruments and treaties. A national media agency was engaged to support the development of the MNHRC's outreach programme.
- HLP partners in Kachin collaborated with land administration bodies to effectively process land registration for project beneficiaries. IPs also collaborated with the Department of Agriculture, Land Management and Statistics to conduct participatory land mapping and demarcation of boundaries. Additionally, SARL continued collaborating with UNHCR to improve on referral of HLP cases to IPs.

5.3 Integrated Programmes and Other Partnerships

- UNDP Seoul Policy Centre supported SARL to import and adapt CRA methodology for assessing integrity risks in draft legislation, regulations and procedures, and this is now being applied in ministries of Health, Education and the UAGO.
- The project partnered with the Asia Pacific Forum (APF) for NHRIs and the Office of the UN High Commissioner for Human Rights in 2018 to produce a capacity assessment of the MNHRC. In August 2020, UNDP and APF conducted a High-Level Dialogue for the 11 new MNHRC Commissioners to familiarise them with the roles and mandates of NHRIs and their core constituencies. SARL also established regular consultation sessions with human rights CSOs.
- At the start of the pandemic, SARL initiated a joint advocacy action through the UN Resident Coordinator's Office that eventually brought together five UN agencies to encourage the President to release 25,000 prisoners from detention. This was the largest number of prisoners that has ever been released as part of a Presidential amnesty.
- The project has led creation of a Land Working Group convening ten UN agencies. The group provides a platform for inter-agency collaboration and joint advocacy on land rights issue, and for joint UN engagement with the NLL drafting process. It is the first time the UN has created such a group in Myanmar.
- SARL joined the regional initiative on B+HR, managed by BRH and linking UNDP's work in six countries in the region. Consultations held with business on Myanmar's land regime are enabling companies to feed their perspectives into drafting of the NLL. A policy paper will be drafted soon to ensure adoption of a B+HR and UN Guiding Principles lens in the NLL. SARL also hosted the first

in a series of orientation sessions with the MNHRC on a range of human rights issues in December 2020.

- SARL also frequently collaborates with UNHCR, UN Women and OHCHR, particularly in the fields of access to justice and human rights.

5.4 Conflict Sensitivity and Social Cohesion

- A consortium of RAFT and Search for Common Ground conducted a conflict sensitivity analysis of RABP's rule of law component with respect to its outreach and awareness training practices and processes. The study provided number of meaningful recommendations for SARL's rule of law and access to justice activities, as well as for its partners in Rakhine. SARL developed an action plan to take forward the main in future programming, this action plan will inform programming across all areas where project operates. Some recommendations have already been acted on such as engaging more women and ethnic minority paralegals and engaging organisations working with ethnic minorities (hill tribes).
- SARL also advanced UNDP's efforts to mainstream human rights due diligence (HRDD) throughout its Myanmar programmes. A Social and Environment Screening Procedure was conducted on SARL's programme of support to the MNHRC, and an international consultant produced five in depth papers on HRDD in UNDP Myanmar's programmes and procedures. The first four papers addressed UNDP's: programmatic engagement, including risk analysis and mitigation measures; recruitment, human rights training, and performance management; procurement practices; and advocacy and communications. The fifth paper addressed the need for a United Nations HRDD Coordination Mechanism in Myanmar. Taken collectively, the papers and their recommendations present a comprehensive and integrated approach to HRDD for UNDP in Myanmar.

6. KNOWLEDGE MANAGEMENT AND PUBLICATIONS

6.1 Reports and publications

- A Paralegal Manual was developed and translated into Myanmar. The manual is a resource book for paralegals engaged in HLP work and contains relevant information to equip them with practical skills and knowledge necessary to provide effective services in their communities. 400 copies were printed and shared with HLP CSOs in Kachin, Northern Shan and Rakhine States.
- Field research into obstacles for women accessing their HLP rights in Kachin was completed. This study revealed a very consistent pattern of women being disinherited or otherwise being cheated out of their land and property, particularly in female headed households. The research findings were presented to various partners and led directly into a programme of GESI training with all CSO partners.
- A second HLP Baseline Assessment in Northern Shan was completed to inform SARL's programming to reach displaced and non-displaced populations. The findings and recommendations of the assessment provided a basis for new programming in Northern Shan, in particular the engagement of two national CSOs in Lashio to provide legal assistance on land rights.

6.2 Articles and posts

Table 4: Descriptions and links to project's media materials

Title/ Description	Link
Anti-corruption	
CRA workshop for staff of the MoC in Naypyidaw	https://www.mrtv.gov.mm/mm/news-67466?fbclid=IwAR0v7G4nCUFStdEqF5rQw3WLU4T47Hpd08W_bhxPbO75eZhlx7jvF7PwAg
Speech of UNDP Deputy Resident Representative on Business Integrity Handbook	https://www.mm.undp.org/content/myanmar/en/home/presscenter/articles/2020/undp-helps-myanmar-to-develop-business-integrity-handbook.html
Opening remarks delivered by President at 2020 IACD	https://www.gnlm.com.mm/president-u-win-myint-makes-speech-at-international-anti-corruption-day-2020-virtual-event/
Social video developed as a part of National AC campaign	https://www.facebook.com/watch/?v=703557303704260
Another video of social nature developed in frames of National AC campaign	https://www.facebook.com/watch/?v=1243496622666061
Parliament	
Article from the event on presentation of Contingency Profiles	https://www.gnlm.com.mm/pyithu-hluttaw-deputy-speaker-launches-factbooks-on-constituencies/#article-title
Special report on MRTV talking about presentation of Constituency Profiles	https://www.youtube.com/watch?v=yOEaNQ4o82A&
Rule of law and Human Rights	
Myanmar Times on UNDP's support in containing the spread of COVID-19 in the country	https://myanmar.mmtimes.com/news/139736.html?fbclid=IwAR3AshgedTeaO4JthsA1ofhOiUPvvy8XjxRqM1w8fFifNoiJq_TBQaj1e0A
Mizzima's article on provision of PPEs by UNDP	http://www.mizzima.com/article/un-supports-myanmar-government-efforts-deal-covid-19-pandemic
Animated film on land registration posted on Narinjara's social media page	https://www.facebook.com/151742128171206/videos/968629610326782
The same animated video on Development Media Group's page	https://www.facebook.com/466648543487562/videos/485138369336485
Project's partners – Shingnip adverting its legal aid services through Myitkyina News Journal	https://www.facebook.com/myitkyinanewsjournal.mm/videos/244012216912598/?v=244012216912598
Humanity Institute – SARL's IP in Kachin advertising its free legal aid services through the Kachin Times	https://www.facebook.com/KachinTimes.kcn/videos/631861637417377/
Video covering the event in Sittwe on Women's Access to HLP and Inherence Rights	https://www.youtube.com/watch?v=UBtk3aXdMuv&t=12s

7. KEY COVID-19 RELATED RESULTS

- In early May, the project supplied more than 8,700 bottles of hand gel and 260 temperature screeners to the Union and State/Region level Parliaments, and to government organizations such as the ACC, the UAGO, the OSCU, the MNHRC and other counterparts. Similar assistance was also provided to its twelve CSO partners in Kachin, Northern Shan and Rakhine States. Following the recent outbreak of the virus in August, IPs in Rakhine were assisted with additional PPE. This included 8 PPE suits, 11000 masks, 230 bottles of hand sanitizer, 6200 pairs of gloves, 150 surgical head-covers, 170 face shields and 60 bottles of disinfectant spray.
- Legal aid provider Thazin disseminated masks and hand sanitizers among community members throughout Rakhine and in IDP camps. Paralegals from Ann Township distributed PPEs among community members and in hospitals, and they also volunteered in the local quarantine centre. As a result, the organization received acknowledgement from the Rakhine State Government for its contribution and support during the COVID-19 crisis.
- As the virus hit Myanmar, the government experienced challenges in maintaining business processes and providing regular services to the citizens. SARL therefore provided videoconferencing equipment and TV screens to the MNHRC, the ACC, and the OSCU. The MNHRC received 22 laptops, 11 scanners, cartridges, Zoom software, and a three-day ICT training for the Commissioners and 31 staff members. In addition, the RLAB supported with 20 laptops, 48 desks, 96 office chairs, and 16 storage cupboards.
- A short-animated film on COVID-19 stigma was developed in cooperation with the YFS. The video features the real experience of a young woman migrant worker returning from China and who faced stigma from her neighbours. The film is finalised and will be disseminated through social media and potentially later through TV. You can view the film here: https://www.youtube.com/watch?v=2DCzd0jlk_c A second film exploring this theme will be produced in 2021.

8. IMPLEMENTATION CHALLENGES AND LESSONS LEARNED

- The COVID-19 pandemic complicated delivery of community level justice work, particularly in conflict affected locations. This however provided an incentive to route delivery of legal information and services through other channels like digital media. SARL helped its CSO partners to learn new skills and they have adapted quickly and become more effective communicators. Outreach has expanded significantly as a result, particularly in remote locations, though some legal services will always need to be delivered in person.
- While central state bodies adapted better to new working realities many State/Region level institutions continue to suffer from limited assistance, sporadic connectivity and general lack of investment in ICT capacities to work online. SARL was able to supply significant amounts of PPE as well as videoconferencing and IT equipment for the MNHRC, RLAB, the ACC, the OSCU and AGO offices, including their regional branches. However, this challenge will persist for some time to come and more systematic investment in technology is needed. UNDP's parliament programme provides a good example and many lessons learned should SARL decide to focus on this.

- The project has learned that paralegals can be an effective means of promoting legal empowerment at community level and extending the reach of legal services and information at low cost into harder to reach communities. SARL will expand its use of paralegals and intensify investment in their knowledge and skills and will prioritise recruitment of women and ethnic minority paralegals. It will also consider ways of supporting other individuals such as legal students and pro bono lawyers, to complement its approach of investing in legal organisations.
- Investments made in 2018 and 2019 in extensive field research into land and displacement issues have provided the project with a clear focus in the area of land rights and an understanding of where it can contribute added value. The focus on conflict affected locations/populations with high vulnerability appears to be well justified and takes advantage of UNDP's relatively good access and support structure of Area Offices in the States.
- SARL made a definite choice in 2020 to engage national CSOs and to view them not as service providers but as partner organisations. This requires a long-term investment to strengthen their capacities and manage weaknesses, but the project has gained hugely from their strong links with marginalised communities and ability to work in remote locations. This approach continues to motivate SARL's staff and deepen our understanding of land and displacement issues.
- The scope of the project compared to available human and financial resources remains the project's largest challenge, and ongoing funding uncertainty is the main threat to delivering sustainable results. The Mid Term Evaluation will provide timely guidance on how the project can focus its support and where it should deepen investment.
- Myanmar is fortunate to benefit from assistance from a range of development actors with large programmes in the justice, parliamentary and anti-corruption sectors. The project prioritizes collaboration, but inevitably not all actors are open to constructive cooperation and the project is sometimes obliged to compete with other agencies. Even where this is not the case, several actors in the justice and anti-corruption fields have significantly more resources and have established programmes that overlap or duplicate SARL's own.
- The project has yet to develop clear strategies to promote gender equality in the fields of anti-corruption and parliamentary support. A gender assessment conducted during project formulation would have enabled the project to develop these strategies early on. Now the principal challenge for promoting gender equality effectively across project components is lack of resources, for example to conduct assessments and hire gender expertise. However, the project is well positioned to support inclusion of GESI principles and measures into the Legislative Drafting Guidance and the NLL drafting process, which both appear to be achievable aims and could bring significant impact.

9. PRIORITIES FOR 2021

Anti-corruption

- Work with the UAGO and ACC to integrate CRA in the Myanmar law making process
- Support the NLL drafting process to implement the Legislative Drafting Guide and CRA
- Promote adoption of CRA with ministry CPUs and the ACC
- Provide training for businesses on the new Business Integrity Handbook with MCRB
- Strengthening of non-judicial state grievance mechanisms
- Deliver Business Integrity Dialogue Forums in State & Regions
- Support development of the National Anti-Corruption Strategy
- Adapt and pilot Anti-Corruption Assessment Initiative Awards
- Promote Fair Trial Rights with the UAGO
- Complete delivery of National AC Media Campaign, and develop new campaign with ACC.

Parliamentary oversight

- Induct new MPs at Union, Region and State Hluttaws, including on Committee Inquiries and Constituency and Representation skills;
- Scale up inquiry support to be lighter-touch and support a greater number of committees simultaneously;
- Provide thematic support to new MPs including on issues such as corruption, land and legislative drafting guidelines;
- ICT support to MPs to develop more systematic data recording and analysis for constituency work.

Rule of Law and Human Rights

- Support national efforts in drafting the new NLL, aligning support from UN agencies and encouraging an inclusive, consultative process. Support integration of anti-corruption, gender and conflict sensitivity in the NLL.
- Deliver awareness raising campaign on COVID-19 stigma, HLP, inheritance rights and B+HR through podcasts, web articles, talk shows, training of journalists and animated films
- Strengthen quality of legal assistance and information provided by CSOs in Rakhine, Kachin and Northern Shan
- Expand deployment of paralegals with a focus on recruiting more women and ethnic minorities
- Strengthen cooperation with State/Region level national counterparts, including on HLP and SGBV
- Programme of organisational capacity assessment of SARL's CSO partners, and strengthening their programming on HLP rights and gender
- Strengthen the MNHRC's public accessibility and outreach
- Produce handbook on Business and Human Rights with the MNHRC and MCRB
- Increase engagement of CSOs and human right defenders with the MNHRC on prominent HR issues
- Support the mainstreaming of HRDD in UNDP Myanmar's programming and policies.

ANNEX 1: RISK LOG

Table 5: Risk Log Matrix (main risks)

#	Description	Category/ sub-category	Likelihood Impact and Risk	Mitigation measures	Date Identified	Last updated	Status
1	Excessive focus on COVID-19 might potentially take resources and attention from structural challenges and ongoing HR violations	Social and Environmental	P =4 I = 4 R= 4	Project manager and entire team applies multidimensional approach to mitigate the risk. Day to day virtual coordination meetings held with staff and partners to balance intervention and support. UNDP CO to apply balanced approach while mobilizing resources.	1/3/20	31/12/20	Continued. The risk is likely to continue for at least another six months, until vaccine arrives to Myanmar
2	Precautionary measures and travel restrictions may delay key events envisaged under the project.	Organizational	P =5 I = 3 R=4	The project has developed workplan for 2021, and resources for the first six month shifted away from community awareness raising activities towards increased legal advice and representation and mass dissemination of information on legal rights via printed material, radio and social media. Videoconferencing equipment provided to the MNHRC, the ACC and the OSCU for virtual coordination and trainings. The MNHRC and the RLAB also equipped with hard-and software for business continuity.	1/3/2020	31/12/20	Improving. The situation is gradually changing, and restrictions are being lifted. The project has managed to maintain momentum and achieve tangible results despite the restrictions.
3	Government goes for protracted lockdown until mid-next year.	Political	P =4 I = 4 R =4	In case that the Government declares lockdown for a protracted period, all project staff will continue working from home at their duty stations. Unlike UNDP, national counterparts are less positioned to work remotely due to	1/3/2020	31/12/20	Improving. Situation is gradually stabilizing. In addition to hard – and software, SARL provided Zoom licenses for several counterparts.

#	Description	Category/ sub-category	Likelihood Impact and Risk	Mitigation measures	Date Identified	Last updated	Status
				working culture and lack of ICT equipment. Project invested in ICT capacities of some counterparts.			
4	Staff travel and meetings may increase the risk of COVID-19 transmission.	Safety and Security	P =4 I = 3 R=4	Social distancing is currently excised by project staff. All team members are working from home to mitigate the risk of transmission. Further, hygiene kits containing hand gel and masks had been given to each staff in early days of the pandemic.	1/3/2020	31/12/20	No change. As staff didn't return to office and continue having virtual meetings.
5	Delayed staff recruitment and deployment to duty station.	Organizational	P =4 I = 3 R=3	In addition to challenges associated with recruitment and deployment. Some staff members faced obstacles with returning to duty stations after annual/home leaves. The project is staffed and doesn't envisage hiring additional people in foreseeable future.	1/3/2020	31/12/20	Resolved. Senior HR Adviser joined the project and arrived at the duty station.
6	Institutions (ACC, etc.) face delays in getting new staff operational, hampering implementation	Organizational/ Human Resources	I = 2 L = 2 R = 4	Over the course of this year, project's linkages to key counterparts (institutions) accelerated. Targeted trainings and capacity building interventions should help in long term period	31/10/17	31/12/20	Decreasing. The project provided the ACC with equipment, internet access, training of new staff. Training in procurement identified as useful next step.
7	Difficulty in accessing certain project locations and counterparts, especially in conflict-affected or disaster-affected areas	Safety and Security	P =4 I = 3 R=3	Employing conflict-sensitive approach in project design and conducting conflict analysis in target areas. Work through national CSOs where access constraints considered high.	31/10/17	31/12/20	No change. Assessment on CS was conducted in Rakhine. Based on this, the action plan is developed, with few points taken forward.

#	Description	Category/ sub-category	Likelihood Impact and Risk	Mitigation measures	Date Identified	Last updated	Status
8	Increased public engagement and participation are not translated into more accountable & responsive institutions	Political/ Government commitment	I = 4 L = 2 R = 8	Advocate for strengthening internal accountability and promoting dialogue between government, rule of law authorities, communities including women and civil society. Promote inclusive processes in, e.g., parliamentary inquiries, development of strategies and plans by counterparts	31/10/17	31/12/20	Improving. Inquiries have all followed participatory process, and this appears to be accepted as good practice for the parliaments.
9	High public expectations on tackling corruption are not met	Other	I = 2 L = 2 R = 4	Sectoral engagement on corruption targets early improvements that will make a change in transactions that affect people's lives. National AC Media Campaign launched. Further to this, the discussion on developing AC strategy for ACC is in place.	31/10/17	31/12/20	Improving. First national AC campaign launched. Linkages are made to other cross cutting issues such as business/HR/HLP/NLL drafting process.
10	Fragmented project funding increases management burden. Proliferation of small funding streams from HQ and regional centres that project has no control over but require significant coordination and are effectively subsidized by the project.	Operational	I = 2 L = 5 R = 3	Project scope should be more focused; by covering too many topics, the funding becomes fragmented. Ongoing MTE should provide some insights for streamlining the project. Project is making calls for CO to develop a fundraising strategy.	31/07/19	31/12/20	Improving. With additional areas introduced this year (B+HR). Becoming rather complicated to manage and control all activities. CO needs to apply coordinated approach in mobilizing resources.

#	Description	Category/ sub-category	Likelihood Impact and Risk	Mitigation measures	Date Identified	Last updated	Status
11	Breakdown of trust between Government and civil society as a result of poor outcomes under the ongoing peace and democratic transition processes.	Political/ Government commitment	I = 4 L = 2 R = 8	The project adopts a twin-track approach to work with and connect duty-bearers and rights-holders, to facilitate mutual-understanding, trust-building. In addition, activities addressing freedom of expression and other civil rights will commence in 2021.	31/10/17	31/12/20	Improving. With elections, which took place peacefully in 2020, the trust b/w Government and CSOs should gradually improve. This might not be the case for certain States/ Regions, where space for CSOs, media and free speech/human rights defenders has clearly shrunk.
12	Limited women's presence in the political leadership and patriarchal culture limit the reach of gender equality approach and results for women.	Political	P =4 I = 3 R= 3	Empower / champion women at all levels to participate in decision-making around project activities. Deliver specific trainings to support women MPs, women officials, female judges. Establish clarity / negotiate gender equality goals with project partners. Collaborate with gender equality advocates in and out of government and incorporate GESI principles into activities.	31/10/17	31/12/20	No change. GESI principles have been incorporated into activities in Rakhine, Kachin and Shan States. Further to this, a weeklong capacity development training was delivered to project IPs.
13	Political will to tackle contemporary challenges (ex: corruption, absence of RoL, diversity) wanes resulting in stalled legislative and organizational reforms.	Political	P =4 I = 4 R=4	SARL will monitor the broader political will, and political narrative around corruption, but it is expected that the general prioritization of AC will continue.	31/10/17	31/12/20	Myanmar is slowly rising in the transparency index, which may reflect the country's strategy of targeting highly visible symptoms. ACC is enjoying high level political support currently. This year, the project provided substantial support to the ACC



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United Nations Development Programme

No.6, Natmauk Road, Tamwe Township, Yangon 11211.

Republic of the Union of Myanmar.

Phone : +95(1) 542910 to 19

Fax : 95(1) 544 531

Email : registry.mm@undp.org

www.mm.undp.org